

# ACROSS THE COUNTRY, STATES LIKE NEW YORK STAND TO GAIN BILLIONS OF DOLLARS IN REVENUE BY CLOSING THE CARRIED INTEREST LOOPHOLE.

# IT'S A LONG OVERDUE ELEMENT OF FINANCIAL REFORM THAT THE FEDERAL GOVERNMENT HAS FAILED TO ENACT, DESPITE BIPARTISAN SUPPORT FOR TAX FAIRNESS.

In last year's Presidential campaign, Donald Trump, Hillary Clinton, Bernie Sanders, and Jeb Bush all called for closing a tax break known as the "carried interest loophole," a legal fiction used by private equity firms and other members off the wealthy elite to lower their federal tax rates below those paid by many working Americans.<sup>1</sup>

These financiers charge a fee for investing other peoples' money – and call it "carried interest" to get a lower tax rate than kindergarten teachers and truck drivers.<sup>2</sup>

Presidential candidates in both parties, experts, advocates and everyday Americans all agree that Wall Street millionaires and billionaires should not get preferential treatment on their taxes.<sup>3</sup>

It's unfair and wrong. Smart reform can bring this practice to an end.

Closing the loophole would save the federal government an estimated \$18 billion per year, according to an analysis by law professor Victor Fleischer.<sup>4</sup>

But huge sums of lobbying and campaign cash directed at Congress by hedge funds and private equity firms have stymied reform in Washington and fueled continued obstructionism.

Hedge fund and private equity managers gave millions of dollars to PACs and Super PACs that kept Congress in the hands of conservative Republicans, buying influence in this year's tax policy discussions in Washington.<sup>5</sup>

And this same class of Wall Street billionaires are now taking high positions in the Trump cabinet and in regulatory agencies – in January Bloomberg said "private equity has the President-elect on speed dial," and predicted the new Trump Administration would not substantially close the lucrative loophole.

 $<sup>\</sup>label{eq:https://www.bloomberg.com/news/articles/2017-01-19/with-close-trump-ties-private-equity-eyes-tax-financial-reform$ 



<sup>2</sup> http://billmoyers.com/2015/09/17/why-do-kindergarten-teachers-pay-more-taxes-than-hedge-fund-managers/

<sup>3</sup> http://www.usatoday.com/story/opinion/2015/09/15/hedge-fund-carried-interest-donald-trump-jeb-bush-editorials-debates/72268922/

<sup>4</sup> http://www.nytimes.com/2015/06/06/business/dealbook/how-a-carried-interest-tax-could-raise-180-billion.html?\_r=0

<sup>5</sup> http://hedgeclippers.org/hedgepapers-no-38-hedge-fund-billionaires-attack-the-hudson-valley/

## **Bloomberg**

# Private Equity Eyes Tax and Financial Reform in the Trump Era

Private equity has the President-elect on speed dial. That may benefit the \$2.5 trillion industry as several key issues are put in play.

#### That's why state action is crucial.

Across the country, legislatures can pass legislation to tax the carried interest income of private equity firms, hedge funds, and other financial entities headquartered in their respective states at the rate of ordinary income.

This report from Hedge Clippers uses hedge fund and private equity data from Preqin, to show that New York could raise huge sums of revenue by acting to close the carried interest loophole.

Using a conservative methodology for estimating the potential annual revenues, the analysis in this report reveals that state action on carried interest could recapture many billions of dollars across the country, with hundreds of millions or billions for each state.

In states like New York, Massachusetts, Illinois, Connecticut and California, the estimated income to be gained by taxing carried interest at the state level is enormous.

### The New York Times

New York Challenges a Tax Privilege of the Rich

New York's private equity and hedge funds are conservatively estimated to be earning \$35.7 billion per year in under-taxed carried interest.

A state bill to recapture this revenue at the ordinary income level has strong sponsorship in both houses of the State Legislature, and it would raise at least \$3.5 billion each year for schools, health care and essential public services in New York.



# CARRIED INTEREST LOOPHOLE: UNFAIR TAX BREAK FOR BILLIONAIRE HEDGE FUND MANAGERS

What is the carried interest loophole?

Simply stated, the carried interest loophole is the mistreatment of hedge fund and private equity fees as capital gains, rather than ordinary income.

According to the New York Times,

Partners at private-equity firms and hedge funds typically treat a big portion of the fees they charge their clients as a capital gain — that is, as profit on the sale of an investment — so they can pay tax at the capital-gains rate of 20 percent (plus a surtax of 3.8 percent typically).

Ordinary income is taxed at a rate of up to 39.6 percent. But labeling fees as capital gains is a stretch, in part because the partners generally earn their fees by managing other people's money, not by investing their own.<sup>7</sup>

Hedge fund and private equity funds are usually structured as partnerships. The fund manager is the general partner of the funds, and the investors are limited partners.





Investors often supply the majority of the capital, and the fund manager is supposed to supply investment expertise. For the services the investment manager provides, they charge certain fees.

In both hedge funds and private equity funds, the standard fee structure is "2 and 20"—two percent of the fund assets per year are taken as the management fee, which covers operating costs.

Twenty percent of all gains over a certain benchmark rate are taken by the fund manager as the performance fee.<sup>8</sup>

The problem comes from how that twenty percent performance fee is treated for tax purposes.

To an outsider, it may seem that this twenty percent fee is compensation for services. According to the Tax Policy Center, a joint project of the Brookings and Urban Institutes, the vast majority of tax analysts share this view.<sup>9</sup>

But the hedge fund and private equity industries treat "carried interest" fees as a unique type of income for tax and accounting purposes – not really service income, and definitely not investment income.

If we treated the performance fee as a fee for services, it would be federally taxed at the ordinary income level, where the highest marginal tax rate is currently 39.6%.

Instead, many fund managers treat this fee as an investment profit.

Profits on investments held longer than one year receive preferential treatment in the tax code, with the highest marginal rate on long-term capital gains set at 20%.<sup>10</sup>

Although fund managers using the carried interest loophole can't take a capital loss, they do claim a capital gain.

The difference of 19.6% may not sound like a lot of money, but the academics estimate the tax revenue

<sup>10</sup> Plus a 3.8% Medicare surtax



<sup>8</sup> https://www.fas.org/sgp/crs/misc/RS22689.pdf

<sup>9</sup> http://www.taxpolicycenter.org/briefing-book/key-elements/business/carried-interest.cfm

loss from the carried interest loophole to be \$18 billion per year. 11

State loophole-closing legislation should aim to "repatriate" the revenue lost to the loophole back to the states where "carried interest" investment fees were assessed.

STATE OF NEW YORK

3554

2017-2018 Regular Sessions

IN ASSEMBLY

January 27, 2017

Introduced by M. of A. AUBRY, BICHOTTE, BRINDISI, FARRELL, RYAN, ORTIZ, STIRPE, PICHARDO, M. G. MILLER, MOSLEY, LIFTON, COOK, BLAKE, ABINANTI, JAFFEE, HYNDMAN, CAHILL, GOTTFRIED, HOOPER, JOYNER, PEOPLES-STOKES, JEAN-PIERRE, SEPULVEDA, STECK, ROSENTHAL, FAHY -- Multi-Sponsored by -- M. of A. BARRON, CYMBROWITZ, DINOWITZ, GLICK, HEVESI, KEARNS, LENTOL, MAGEE, RAMOS, SIMON, SKARTADOS, THIELE -- read once and referred to the Committee on Ways and Means

AN ACT to amend the tax law, in relation to investment management services to a partnership or other entity

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

States with a lot of hedge fund and private equity managers can raise hundreds of millions or billions of dollars – and all states can raise something, merely by imposing tax fairness on an out-of-control loophole.

# WHO WOULD PAY IN NEW YORK: MEET THE BILLION-DOLLAR MEN

New York is home to a small set of hedge fund and private equity managers who are among the richest human beings on the planet.



New York City: Home to A Third of the World's Hedge Fund Assets



They're benefitting from an unfair tax loophole that lets them avoid their fair share of taxes, while regular working people pay proper tax rates on their income, their property and their consumer purchases.

A fair-share state surtax on carried interest earnings would bring a measure of economic fairness to our state's tax system – and raise hundreds of millions of dollars for public goods when we really need the money.

This report includes profiles of a few "high net worth individuals" (HNWIs, to use a financial industry term) that live and work in New York while benefiting from the unfair carried interest loophole. They are among the few who would pay the proposed state surtax on carried interest.

It's a "dirty dozen" of New York billionaires who enjoy a collective net worth of over \$60 billion dollars.

And they've spent more than \$14.7 million dollars in campaign contributions to New York State candidates to keep their special tax breaks and win their favorable policy preferences.

But it's clear that these billionaires can afford to pay their fair share – and 17.5 million New Yorkers can benefit.

- Carl Icahn
- Stephen Schwartzman
- John Paulson
- Leon Black
- Paul Tudor Jones
- Julian Robertson
- Paul Singer
- Daniel Loeb
- Louis Bacon
- Glenn Dubin
- Larry Robbins
- Robert Mercer



#### **CARL ICAHN**



- Net worth \$15.4 billion<sup>12</sup>
- Founder of Icahn Capital Management
- Destroyed 35,000 American jobs and 126,000 pensions in just ten business deals  $^{13}$
- Stuck taxpayers with the bill for hundreds of millions of dollars in pension obligations at companies he raided<sup>14</sup>
- Key supporter, unpaid advisor and campaign donor to Donald Trump<sup>15</sup>
- \$523,675 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/carl-icahn/

<sup>15</sup> http://www.forbes.com/profile/carl-icahn/



<sup>12</sup> http://www.forbes.com/profile/carl-icahn/

http://hedgeclippers.org/hedgepapers-no-30-the-dangerous-deeds-of-carl-icahn/

<sup>14</sup> https://www.washingtonpost.com/news/wonk/wp/2015/09/29/donald-trumps-first-cabinet-pick-is-just-as-controversial-as-he-is-and-a-lot-richer/

#### STEPHEN SCHWARZMAN



- \$11.1 billion fortune<sup>16</sup>
- \$811 million salary last year<sup>17</sup>
- \$100 million in personal real estate<sup>18</sup>
- Park Avenue mansion<sup>19</sup>
- Massive estates in Saint-Tropez, Palm Beach and the Hamptons<sup>20</sup>
- Oceanfront estate in Jamaica<sup>21</sup>
- Threw himself a twenty-five-million-dollar birthday party with live camels, acrobats, celebrities and fireworks<sup>22</sup>
- Chair of Trump Economic Policy Forum<sup>23</sup>
- \$61,000 in New York State political giving

More here: http://hedgeclippers.org/hedgepapers/person/stephen-schwarzman

 $<sup>23 \</sup>qquad http://www.forbes.com/sites/antoinegara/2016/12/02/trump-taps-steve-schwarzman-jamie-dimon-and-mary-barra-for-advice-on-job-creation-growth/\#684c8dc62174$ 



<sup>16</sup> http://www.forbes.com/profile/stephen-schwarzman/

<sup>17</sup> http://www.businessinsider.com/r-blackstone-ceo-took-home-8106-million-in-2015-2016-2

<sup>18</sup> http://www.crainsnewyork.com/article/20150308/FINANCE/150309874/how-stephen-schwarzman-spends-his-cash

<sup>19</sup> http://www.crainsnewyork.com/article/20150308/FINANCE/150309874/how-stephen-schwarzman-spends-his-cash

<sup>20</sup> http://www.wsj.com/articles/SB10001424052702304803104576428183030837332

<sup>21</sup> http://www.crainsnewyork.com/article/20150308/FINANCE/150309874/how-stephen-schwarzman-spends-his-cash

<sup>22</sup> http://www.gossipextra.com/2017/02/11/stephen-schwarzman-birthday-party-donald-trump-palm-beach-6861/

#### **JOHN PAULSON**



- Net worth: \$9.8 billion<sup>24</sup>
- Billionaire tax dodger in the rigged system<sup>25</sup>
- Vulture investor profiting from austerity & pain in Puerto Rico<sup>26</sup>
- Made billions from working-class misery in the housing crisis<sup>27</sup>

More here: http://hedgeclippers.org/hedgepapers/person/john-paulson/

<sup>27</sup> http://www.wsj.com/articles/SB120036645057290423



<sup>24</sup> http://www.forbes.com/profile/john-paulson/

<sup>25</sup> http://money.cnn.com/2015/08/05/investing/puerto-rico-tax-exemptions-billionaire/

<sup>26</sup> http://blogs.wsj.com/moneybeat/2015/06/26/john-paulson-launches-new-stock-fund/

#### **LEON BLACK**



- \$5.1 billion fortune<sup>28</sup>
- \$50 million Manhattan mansion<sup>29</sup>
- \$40 million Los Angeles mansion<sup>30</sup>
- Westchester hunt-country compound<sup>31</sup>
- Hamptons oceanfront compound<sup>32</sup>
- \$16 million Miami condo<sup>33</sup>
- Paid \$120 million for one painting<sup>34</sup>
- \$140,000 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/leon-black/

<sup>34</sup> http://www.wsj.com/articles/SB10001424052702304373804577521240470769420



<sup>28</sup> http://www.forbes.com/billionaires/list/#version:realtime\_search:leon%20black

<sup>29</sup> http://nypost.com/2014/08/13/finance-guru-leon-black-buying-50m-ues-townhouse/

<sup>30</sup> http://variety.com/2016/dirt/real-estalker/tom-cruise-sells-beverly-hills-estate-1201777173/

<sup>31</sup> http://variety.com/2016/dirt/real-estalker/tom-cruise-sells-beverly-hills-estate-1201777173/; http://www.nytimes.com/1997/05/15/nyregion/stars-flock-to-a-new-york-suburb-that-is-wealthy-but-unassuming.html

<sup>32</sup> http://www.forbes.com/sites/chloesorvino/2016/05/25/inside-the-hamptons-most-lavish-billionaire-homes/#29349aba656e

#### **PAUL TUDOR JONES**



- Net worth: \$4.6 billion<sup>35</sup>
- Founder, Tudor Investments
- Managed Funds Association leader
- Bought a \$71 million mansion days after giving a high-profile speech on economic inequality<sup>36</sup>
- Major investor in dirty-energy coal, oil, gas & pipeline corporations<sup>37</sup>
- Funded attacks on immigrant families, supported stand-your-ground politicians<sup>38</sup>
- Attacked women on Wall Street as "never" as good as men<sup>39</sup>
- \$2,246,600 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/paul-tudor-jones/

- 38 http://hedgeclippers.org/paul-tudor-jones/
- 39 http://hedgeclippers.org/paul-tudor-jones/



<sup>35</sup> http://www.forbes.com/profile/paul-tudor-jones-ii/

<sup>36</sup> http://hedgeclippers.org/mansion-paper-1-paul-tudor-jones/

<sup>37</sup> http://hedgeclippers.org/hedgepapers-no-28-hedge-funds-and-fossil-fuels/

#### **JULIAN ROBERTSON**



- Net worth: \$3.4 billion<sup>40</sup>
- Founder, Tiger Management
- Managed Funds Association leader
- Driving up the cost of prescription drugs, profiteering from Hepatitis C41
- Dodged New York taxes by jumping in a cab or even a Pedi cab to be whisked away before midnight on workdays<sup>42</sup> reducing taxes by \$26,702,341.00.<sup>43</sup>
- Personal lobbyists working in Washington to pass the Trans-Pacific Partnership that's harmful to American jobs, and which could block access to generic medications.<sup>44</sup>
- \$1,092,950 in New York State campaign contributions

More here: http://hedgeclippers.org/julian-robertson-2/

http://soprweb.senate.gov/index.cfm?event=getFilingDetails&filingID=2E7E8BAF-CEDE-44EA-8FC0-3F13958A5F61&filingTypeID=62; http://www.msfaccess.org/content/tpp-joint-open-letter-barack-obama



<sup>40</sup> http://www.forbes.com/profile/julian-robertson-jr/

<sup>41</sup> http://hedgeclippers.org/hedgepapers-no-13-hepatitis-c-and-hedge-fund-profiteers/

<sup>42</sup> http://dealbreaker.com/2013/10/julian-robertsons-carefully-crafted-new-york-city-tax-avoidance-lifestyle-at-risk-maybe/

<sup>43</sup> http://nebula.wsimg.com/1a8bfedae721b0a3fae0ae65dc371399?AccessKeyId=FD5961DFCFC5CBE67D07&disposition=0&alloworigin=1

#### **PAUL SINGER**



- Net worth: \$2.1 billion.45
- Founder, Elliot Management
- A "passionate defender of the 1%" who made \$2 billion from Argentina's economic collapse<sup>46</sup>
- Manipulations of industrial firms like Delphi Automotive led to the loss of thousands of jobs across the country, including in Upstate New York, as well as the loss of pensions and health benefits for thousands more workers and their families.<sup>47</sup>
- Two Manhattan apartments, one on Park Avenue and one on Central Park West, a ski chalet in Aspen, Colorado and an office complex on "Billionaire's Row" in Manhattan<sup>48</sup>
- \$4,923,950 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/paul-singer/

<sup>48</sup> http://hedgeclippers.org/hedgepapers-no-36-hedge-funds-attack-ohio-how-wall-street-greed-has-destroyed-jobs-and-harmed-the-economy-in-the-buckeye-state/



<sup>45</sup> http://www.forbes.com/profile/paul-singer/

 $<sup>46 \</sup>qquad \qquad \text{https://www.washingtonpost.com/news/business/wp/2016/03/29/how-one-hedge-fund-made-2-billion-from-argentinas-economic-collapse/linear-parameters and the state of the properties of t$ 

<sup>47</sup> http://hedgeclippers.org/hedge-funds-the-destruction-of-the-upstate-economy/
and http://hedgeclippers.org/hedgepapers-no-36-hedge-funds-attack-ohio-how-wall-street-greed-has-destroyed-jobs-and-harmed-the-economy-inthe-buckeye-state/

#### **DANIEL LOEB**



- Net worth: \$2.6 billion<sup>49</sup>
- Founder, Third Point Capital
- Destroyed hundreds of manufacturing jobs in Upstate New York and thousands more nationwide in Delphi deals<sup>50</sup>
- Vulture investor in Puerto Rico debt, resulting in tragic cuts to schools, hospitals and wages on the island<sup>51</sup>
- Mansions in New York City and East Hampton<sup>52</sup>
- \$65 million private jet and \$60 million yacht benefit from Albany's tax holiday for billionaire toys<sup>53</sup>
- ${}^\bullet$  Backs massive cuts to antipoverty programs and social safety net as leader of Manhattan Institute  ${}^{54}$
- \$4,558,341 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/daniel-loeb/

<sup>54</sup> http://hedgeclippers.org/hedgepapers-no-14-the-gift-of-greed-how-hedgefund-philanthropists-increase-inequality/



<sup>49</sup> http://www.forbes.com/profile/daniel-loeb/

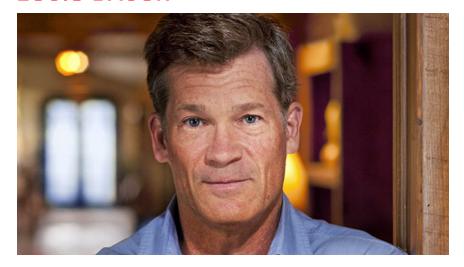
http://hedgeclippers.org/hedge-funds-the-destruction-of-the-upstate-economy/; http://hedgeclippers.org/hedgepapers-no-36-hedge-funds-attack-ohio-how-wall-street-greed-has-destroyed-jobs-and-harmed-the-economy-in-the-buckeye-state/; http://hedgeclippers.org/daniel-loeb/

<sup>51</sup> http://hedgeclippers.org/hedgepapers-no-17-hedge-fund-billionaires-in-puerto-rico/

<sup>52</sup> http://hedgeclippers.org/daniel-loeb/

<sup>53</sup> http://hedgeclippers.org/albany-budget-tax-free-yachts/

#### **LOUIS BACON**



- Net worth: \$1.8 billion<sup>55</sup>
- Founder of Moore Capital Management
- Managed Funds Association leader
- Owns grouse-hunting estate in Scotland<sup>56</sup>
- Two yachts and a private plane eligible for new million-dollar yacht tax break<sup>57</sup>
- \$523,350 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/louis-bacon/

<sup>57</sup> http://hedgeclippers.org/albany-budget-tax-free-yachts/#\_edn4



<sup>55</sup> http://www.forbes.com/profile/louis-bacon/

 $<sup>\</sup>label{lem:http://dealbook.nytimes.com/2014/08/13/hedge-fund-billionaire-files-suit-against-bahamas-neighbor-peter-nygard/?\_r=0$ 

#### **GLENN DUBIN**



- Net worth: \$2 billion<sup>58</sup>
- Co-founder of Highbridge Capital Management
- Managed Funds Association leader
- Palatial apartment on Fifth Avenue in Manhattan<sup>59</sup>
- Driving up prescription drug prices for Hepatitis C60
- Investor in dirty-energy coal, oil, gas & pipeline companies<sup>61</sup>
- \$364,100 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/glenn-dubin/

<sup>61</sup> http://hedgeclippers.org/hedgepapers-no-28-hedge-funds-and-fossil-fuels/#\_ftn71



<sup>58</sup> http://www.forbes.com/profile/glenn-dubin/

<sup>59</sup> http://observer.com/2006/06/jackie-flat-gets-32-m-2/

http://hedgeclippers.org/hedgepapers-no-13-hepatitis-c-and-hedge-fund-profiteers/

#### LARRY ROBBINS



- Net worth: \$1.8 billion<sup>62</sup>
- Founder, Glenview Capital Management
- Managed Funds Association leader
- Major investor in for-profit HMOs and hospital chains driving up the cost of healthcare<sup>63</sup> seeking entrée into New York market with backing of Senate GOP<sup>64</sup>
- Dodged his fair share of taxes on soaring wealth<sup>65</sup>
- \$258,100 in New York State campaign contributions

More here: http://hedgeclippers.org/hedgepapers/person/larry-robbins/

<sup>65</sup> http://hedgeclippers.org/hedgepapers-no-14-the-gift-of-greed-how-hedgefund-philanthropists-increase-inequality/

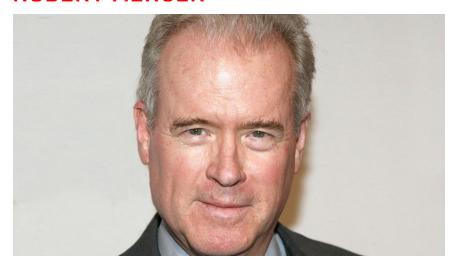


http://www.forbes.com/profile/larry-robbins/

http://hedgeclippers.org/hedgepaper-no-12-cancerous-cash/

http://open.nysenate.gov/legislation/bill/S4790-2015

#### **ROBERT MERCER**



- Secretive hedge fund manager with multiple mansions and million-dollar model train set
- Built key elements of Trump communications & data platforms
- Owner of racist, misogynist alt-right news site Breitbart & Trump/Brexit/LePen data advisor Cambridge Analytica 66
- $\bullet$  Carried interest kingpin investigated by U.S. Senate for dodging \$6 billion in taxes  $^{67}$

More here: http://hedgeclippers.org/hedgepapers/person/robert-mercer/

https://www.bloomberg.com/news/articles/2014-07-21/renaissance-avoided-more-than-6-billion-tax-report-says



 $http://www.newsweek.com/2016/12/02/robert-mercer-trump-donor-bannon-pac-523366.html\ ;\ https://www.wired.com/2016/08/trump-cambridge-analytica/$ 

# HEDGE FUNDS RIG THE SYSTEM IN WASHINGTON, DC TO KEEP THEIR TAX BREAK

Congress won't act – because hedge funds and private equity firms are using millions of dollars in lobbying and campaign cash to keep the loophole open.

Hedge funds and banks have spent millions of dollars in campaign cash and lobbying to protect their loopholes and special treatment, blocking action in Congress.<sup>68</sup>

In last year's elections, hedge fund and private equity managers were top givers to Senate Majority Leader Mitch McConnell, House Speaker Paul Ryan, and to leadership PACs and related Super PACs that kept Congress in the hands of conservative Republicans who have protected the carried interest loophole.

Tax bills originate in the House of Representatives. Hedge fund billionaires have taken care of themselves by taking care of top leadership there.



House Speaker Ryan is the number-one recipient of hedge fund and private equity donations in the House, and hedge fund billionaire Singer is his number-one donor.<sup>69</sup>

Singer, Griffin, Asness and fellow hedge fund billionaires Julian Robertson, Dan Loeb, Stanley Druckenmiller, Leon Black and multimillionaire Thomas McInerney are all in the top 25 donors to the Paul Ryan Super PAC "Congressional Leadership Fund," giving a total of \$5,217,000.70

And the money flows on the Senate side as well – bigly.

Hedge fund and private equity billionaires Paul Singer, Ken Griffin, Stephen Schwarzman and Cliff Asness were among the top givers to McConnell's PACs and Super PACs giving an astounding total of

https://www.opensecrets.org/outsidespending/contrib.php?cmte=C00504530&cycle=2016



http://the hill.com/blogs/congress-blog/economy-budget/257083-what-the-carried-interest-tax-loophole-reveals-about-our and the state of the state

<sup>69</sup> https://www.opensecrets.org/politicians/industries.php?cycle=2016&cid=N00004357&type=C&newmem=N



But fund managers are playing a long game to keep their tax breaks.

Hedge fund and private equity lobbying and political spending increased dramatically in 2007 – the same year Congress took steps to close the carried interest loophole.

That effort failed, as have subsequent efforts, due to a torrent of lobbying and campaign cash.

Lobbying spending by the hedge fund and private equity industries soared 455% in 2007, from \$4.1 million in 2006 to over \$23 million in 2007. It has never dropped back to pre-2007 levels.<sup>72 73</sup>

Since 2007, the two industries have spent a combined average of \$20 million per year on lobbying. By comparison, total lobbying spending from 2000 to 2006 was a mere \$17.2 million (\$2.5 million per year), less than the single year average since.

Industry associations have played a major role in this effort.



 $<sup>71 \</sup>qquad \text{http://www.jsonline.com/story/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnells-biggest-donors/92667300/lineary/news/politics/mitch-mcconnell/2016/10/24/updated-list-mcconnell/2016/10/24/$ 

<sup>73</sup> http://www.opensecrets.org/industries/lobbying.php?ind=F2600



http://www.opensecrets.org/industries/lobbying.php?cycle=2016&ind=f2700

The Managed Funds Association, the hedge fund industry lobby, increased its lobbying spending five-fold in 2007, from \$340,000 to \$1.9 million.<sup>74</sup> The MFA has maintained this lobbying increase and spent over \$4 million in 2015.

The private equity lobby, the Private Equity Growth Capital Council, was first established in 2007. It hit the ground running, spending \$2.5 million on lobbying in its first year and over \$20 million since.<sup>75</sup>

And New York billionaires are leading members of both groups.

Campaign finance records show that their lobbying spending spree was coupled with an increase in campaign donations.

In 2007 and 2008, hedge funds and private equity firms increased their political giving by over three times, from \$7.3 million in the 2006 cycle to \$24.5 million in the 2008 cycle. In each election cycle since 2008, hedge funds and private equity have donated an average of \$7.7 million and \$15 million respectively.<sup>76</sup>

# STATE-LEVEL ACTION TO CLOSE THE CARRIED INTEREST LOOPHOLE

New York and other states can gain billions of dollars in new revenue by taking action where Congress won't – by closing the carried interest loophole.

State legislatures should pass legislation to "repatriate" revenue lost to the federal-level loophole. We can tax the carried interest income of hedge fund and private equity partnerships headquartered in each state and bring the money home for investment in schools, housing, jobs and clean-energy infrastructure.



Advocates say closing tax loophole could create \$500 million in revenue

http://www.opensecrets.org/industries/summary.php?ind=f2700&recipdetail=A&sortorder=U&mem=Y&cycle=2014 & http://www.opensecrets.org/industries/summary.php?ind=F2600&recipdetail=A&sortorder=U&mem=Y&cycle=2014



<sup>74</sup> http://hedgeclippers.org/hedgepapers-no-14-the-gift-of-greed-how-hedgefund-philanthropists-increase-inequality/

<sup>75</sup> http://www.opensecrets.org/lobby/clientsum.php?id=D000036835&year=2007

#### A closer look at the numbers: methodology for preparing the tax estimation

Datasets of all fund registered investment advisors were obtained from the SEC's public database. This data was enriched with ADV Part 7(b) data, which contains private funds and their AUM.

Connecticut headquartered registered investment advisors were cross-referenced to the funds they manage by SEC file number. Combined, these funds had gross assets under management of \$680.5bn and \$116.2bn, respectively.

To estimate total earnings, we used private equity and hedge fund return benchmarks for a five-year period.

One uses the five-year average of leading hedge fund and private equity benchmarks, assuming that the large state sample sizes roughly track the mean. For hedge funds, we used the HFRI Fund Weighted Composite's 60-month average.<sup>77</sup> For private equity, we used the Cambridge Associates U.S. Private Equity Index five-year end-to-end pooled return.<sup>78</sup> By multiplying the return benchmarks by the AUM, we came up with a rough estimation of expected annual earnings.

Next, the carried interest apportioned to hedge fund and private equity managers is estimated.

Carried interest applies only to the incentive fee earned by hedge fund and private equity managers. We used 15% of the total of hedge fund and private equity expected annual earnings to arrive at the expected aggregated fund manager annual earnings. We went with 15% because we believe this number to be extremely conservative.

With hedge funds, 20% is the industry standard and 17.14% was the industry average for new funds launched in 2013, as tracked by Preqin.<sup>79</sup> In private equity, the 20% standard is prevalent in 85% of co-mingled funds, according to a 2015 report by Preqin.<sup>80</sup> Separate accounts, where approximately one-third of investor capital was committed in late 2014,<sup>81</sup> are less likely to charge a 20% carry, although 90% charge 10% or more.<sup>82</sup>

To calculate the amount lost to carried interest exemptions, we halved the expected aggregate fund manager annual earnings.

This was done to reflect the individual reporting of taxes paid on partnerships interest in financial service partnerships. As Professor Victor Fleisher discovered in his work on the subject, the IRS Statistics of Income shows that roughly half of financial industry partnership income is paid at the favorable carried interest rate.<sup>83</sup> 84

- 77 https://www.hedgefundresearch.com/mon\_register/index.php?fuse=login\_bd&1448033777
- 78 http://www.cambridgeassociates.com/wp-content/uploads/2015/05/Public-USPE-Benchmark-2014-Q4.pdf
- 79 https://www.preqin.com/blog/0/8340/hedge-funds-fees
- 80 https://www.preqin.com/docs/press/Fund-Terms-Sep-15.pdf
- 81 http://www.pionline.com/article/20141222/PRINT/312229973/assets-invested-in-separate-accounts-starting-to-add-up
- 82 http://www.valuewalk.com/2015/09/48-of-private-equity-separate-accounts-charge-a-20-performance-fee/
- 83 56% of the income generated by finance and insurance partnerships in 2012 was taxed at this rate.
- 84 www.nytimes.com/2015/06/06/business/dealbook/how-a-carried-interest-tax-could-raise-180-billion.html



After halving this sum, we multiplied the remaining amount by 19.6%, the difference between the top bracket for short-term capital gains (equivalent to ordinary income, at 39.6%) and the top bracket for long-term capital gains (20%).

	AUM	Expected return	Expected annual return	Incentive fee	Expected aggregate fund manager annual earning	Halved	Tax rate	Expected carried interest loss
HF	\$3,088,400,345,317.00	2.93%	\$90,490,130,117.79	15%	\$13,573,519,517.67	\$6,786,759,758.83	19.60%	\$1,330,204,912.73
PE	\$1,115,392,282,823.00	13.26%	\$147,901,016,702.33	15%	\$22,185,152,505.35	\$11,092,576,252.67	19.60%	\$2,174,144,945.52
							TOTAL:	\$3,504,349,858.26



#### **METHODOLOGY:**

The "master list" of all fund registered investment advisors were obtained from the SEC. Data for Schedule D of Question 7(b)(1) of the investment advisor public disclosure for the previous five filing quarters was matched, using the reference ID field, with firm data provided Question 1. Matched data was then de-duplicated by file date and reference ID, yielding 37,602 unique funds. Of these, 14,060 were managed by registrants who listed their principle office within New York State. Exempt reporting advisors were totaled similarly, and comprised 504 hedge funds and 430 private equity funds. Combined, these New York hedge funds reported gross assets under management of \$3.08T, while New York private equity funds had \$1.15T.

To estimate total earnings, we used private equity and hedge fund return benchmarks for a five year period. One uses the five year average of leading hedge fund and private equity benchmarks, assuming that the large state sample sizes roughly track the mean. For hedge funds, we used the HFRI Fund Weighted Composite's 36 month average.<sup>85</sup> For private equity, we used the Cambridge Associates U.S. Private Equity Index 5 year end-to-end pooled return published Q4 2015.<sup>86</sup> By multiplying the return benchmarks by the AUM, we came up with a rough estimation of expected annual earnings.

Next, the carried interest apportioned to hedge fund and private equity managers is estimated. Carried interest applies only to the incentive fee earned by hedge fund and private equity managers. We used 15% of the total of hedge fund and private equity expected annual earnings to arrive at the expected aggregated fund manager annual earnings. We went with 15% because we believe this number to be extremely conservative. With hedge funds, 20% is the industry standard and 17.14% was the industry average for new funds launched in 2013, as tracked by Preqin.<sup>87</sup> In private equity, the 20% standard is prevalent in 85% of co-mingled funds, according to a 2015 report by Preqin.<sup>88</sup> Separate accounts, where approximately one-third of investor capital was committed in late 2014,<sup>89</sup> are less likely to charge a 20% carry, although 90% charge 10% or more.<sup>90</sup>

To calculate the amount lost to carried interest exemptions, we halved the expected aggregate fund manager annual earnings. This was done to reflect the individual reporting of taxes paid on partnerships interest in financial service partnerships. As Professor Victor Fleisher discovered in his work on the subject, the IRS Statistics of Income shows that roughly half of financial industry partnership income is paid at the favorable carried interest rate. 91 92

After halving this sum, we multiplied the remaining amount by 19.6%, the difference between the top bracket for short-term capital gains (equivalent to ordinary income, at 39.6%) and the top bracket for long-term capital gains (20%).

- 85 https://www.hedgefundresearch.com/family-indices/hfrx#
- 86 http://40926u2goyf9kuqen1ndit018su.wpengine.netdna-cdn.com/wp-content/uploads/2016/05/Public-2015-Q4-US-Private-Equity.pdf
- 87 https://www.preqin.com/blog/0/8340/hedge-funds-fees
- 88 https://www.preqin.com/docs/press/Fund-Terms-Sep-15.pdf
- 89 http://www.pionline.com/article/20141222/PRINT/312229973/assets-invested-in-separate-accounts-starting-to-add-up
- 90 http://www.valuewalk.com/2015/09/48-of-private-equity-separate-accounts-charge-a-20-performance-fee/
- 91 56% of the income generated by finance and insurance partnerships in 2012 was taxed at this rate.
- 92 www.nytimes.com/2015/06/06/business/dealbook/how-a-carried-interest-tax-could-raise-180-billion.html



# HEDGE CLIPPERS: WHISTLEBLOWERS FOR WORKING PEOPLE

Instead of draining the swamp, Donald Trump brought it into the White House. Members of Trump's inner circle include Wall Street billionaires with a history of destroying jobs, harming working people, and protecting the wealthiest Americans at everyone else's expense.

Hedge Clippers unites organizations and movements to cut through Trump's swamp, and blow the whistle on Trump's advisors and appointees who put their own financial gain before the public good.

We see whistle blowing for working people as crucial for strengthening and sustaining the national resistance to Trump.

Our goal is to give working people of all backgrounds the tools and infrastructure to fight, and win, a multi-year battle against Trump's agenda in Washington, and in states, cities, and towns all across America.

The Hedge Clippers campaign includes leadership and collaborative contributions from labor unions, community groups, coalitions, digital activists and organizing networks around the country, including the Strong Economy for All Coalition, New York Communities for Change, Alliance for Quality Education, VOCAL-NY and Citizen Action of New York; Make the Road New York and Make the Road Connecticut; New Jersey Communities United; the Alliance of Californians for Community Empowerment (ACCE) and Courage Campaign; the Grassroots Collaborative in Illinois; the Ohio Organizing Collaborative; ISAIAH in Minnesota; Organize Now in Florida; Rootstrikers, Every Voice, Color of Change, 350.org, Greenpeace, the ReFund America Project and United Students Against Sweatshops; the Center for Popular Democracy and the Working Families Party; the United Federation of Teachers and New York State United Teachers; the American Federation of Teachers, the National Education Association, and the Communication Workers of America.

